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CITY OF ISLETON
ISLETON, CALIFORNIA
FINANCIAL STATEMENTS AND
INDEPENDENT AUDITOR'S REPORTS
FOR THE FISCAL YEAR ENDED

**JUNE 30, 2020** 

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#### **INDEPENDENT AUDITORS' REPORT**

To the City Council City of Isleton, California

#### **Report on the Financial Statements**

I have audited the accompanying financial statements of the City of Isleton, California which comprise the Statement of Net Position and Governmental Fund Balance Sheet, as of June 30, 2020, and the related Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance for the year then ended, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### **Summary of Opinions**

Opinion Unit Type of Opinion Governmental Activities Unmodified **Business-type Activities** Unmodified General Fund Qualified Qualified Redevelopment Agency Fund Redevelopment Low Income Fund Qualified Sacramento Transportation Fund Unmodified Supplemental Law Enforcement Fund Unmodified Sewer Fund Unmodified Aggregate Remaining Fund Information Unmodified

### Basis for Qualified Opinions on the General Fund, Redevelopment Agency Fund and Redevelopment Low Income Fund

Management has not been able to provide sufficient information to demonstrate that the General Fund has the ability to repay the interfund loan payable to the Redevelopment Agency and Redevelopment Low Income funds within a reasonable period of time. Accounting principles generally accepted in the United States of America require that if repayment is not expected within a reasonable period of time, that the interfund balance should be reduced, and the lender fund should report a transfer to the borrower fund for the amount that is not expected to be repaid within a reasonable period of time. The balance of the General Fund's interfund loans were \$580,798 with the Redevelopment Agency fund and \$529,612 with the Redevelopment Low Income fund at June 30, 2020.

#### **Qualified Opinions**

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinions on the General Fund, Redevelopment Agency Fund and Redevelopment Low Income Fund paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the General Fund, Redevelopment Agency Fund and Redevelopment Low Income Fund of the City of Isleton, California, as of June 30, 2020, and the respective changes in financial position thereof and for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Unmodified Opinion**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the Sacramento Transportation Fund, the Supplemental Law Enforcement Fund, the Sewer Fund and the aggregate remaining fund information of the City of Isleton, California as of June 30, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, I have also issued my report dated January 12, 2022, on my consideration of the City of Isleton's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Isleton's internal control over financial reporting and compliance.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-6 and the Required Supplementary Information as listed in the table of contents on page 30 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who

considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Isleton, California's basic financial statements. The fund financial statements and the accompanying supplementary information as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Don Cole & Company Sacramento, California

January 12, 2022

# CITY OF ISLETON MANAGEMENT DISCUSSION & ANALYSIS JUNE 30, 2020

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Isleton we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2020. This discussion and analysis is designed to assist the reader in focusing on significant financial issues, provide an overview of the City's financial activity, identify changes in the City's financial position, and to identify any material changes in the approved operating and capital budgets.

#### Financial Highlights - Primary Government

- The City's net position at the end of the year was \$1,014,510, an increase of \$44,537 (\$76,391 due to current year operations less a prior period adjustment of \$31,854). The portion of the City's net position that were unrestricted and available to meet ongoing obligations to citizens and creditors totaled a deficit of \$1,171,513.
- The government net position increased by \$139,925 (\$96,870 due to operations offset by a \$31,854 prior period adjustment) and the business-type net position decreased by \$63,534 due to operations.
- Program revenues from governmental activities decreased \$16,159 or 3%. Program revenues from business-type activities increased by \$240,315 or 44.2%.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements. The Government-wide Financial Statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. They are comprised of the Statement of net position and Statement of activities and changes in net position. The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or weakening. This statement, unlike previous financial statements prior to implementing GASB 34, combines and consolidates the governmental funds' current financial resources with capital assets and long-term obligations. The Statement of activities and changes in net position presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., interest expense due but unpaid). Both of the above government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, streets and roads, community development and recreation and parks. The business-type activities of the City include the municipal utility - wastewater collection and treatment.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds and proprietary funds. The fund financial statements provide detail information about each of the City's most significant funds, called *major funds*. The concept of major funds, and the determination of which are major funds, was established by GASB 34 and replaces the concept of combining like funds and presenting them in total. Instead, each *major fund* is presented individually, with all *nonmajor funds* summarized and presented in a single column.

**Governmental funds**. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such

information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. The City has ten governmental funds, of which three are considered major funds for presentation purposes. Each major fund is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the City's major funds – the General Fund and the Transportation Development Fund.

**Proprietary Funds**. The City maintains proprietary enterprise funds. *Enterprise funds* are used to report the same functions presented *as business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for the wastewater collection and treatment.

**Notes to the Basic Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* providing budgetary comparison schedules for the General Fund, and Transportation Development Fund.

**Budgetary Highlights - Current Year Impacts.** The City's budget was adopted and not amended during the year. This author does not have information to make statement on tax revenues for FY18 relative to budget, Charges For Services relative to budget, General government expenditures relative to budget, and the Public ways and facilities relative to budget.

#### **Government-Wide Statements**

### Statement of Net Position 6/30/2020

	Government Activities		Business Type Activities		Total Primary Government	
	FY 19/20	FY 18/19	FY 19/20	FY 18/19	FY 19/20	FY 18/19
Current and other assets	\$ 939,516	\$ 701,902	\$ 458,443	\$ 410,383	\$ 1,397,959	\$ 1,112,285
Capital assets	2,198,406	2,240,058	2,326,432	2,381,308	4,524,838	4,621,366
Total assets	<u>\$ 3,137,922</u>	<u>\$ 2,941,960</u>	<u>\$ 2,784,875</u>	<u>\$ 2,791,691</u>	<u>\$ 5,922,797</u>	<u>\$ 5,733,651</u>
Total deferred outflow of resources	<u>\$ 40,147</u>	<u>\$ 43,014</u>	<u>\$ 86,056</u>	<u>\$ 92,161</u>	<u>\$ 126,203</u>	<u>\$ 135,175</u>
Current and other liabilities	\$ 901,886	\$ 697,079	\$ 202,933	\$ 85,920	\$ 1,104,819	\$ 782,999
Liabilities due after one year	436,750	506,152	2,787,594	2,853,994	3,224,344	3,360,146
Total liabilities	<u>\$ 1,338,636</u>	<u>\$ 1,203,231</u>	\$ 2,990,527	\$ 2,939,914	<u>\$ 4,329,163</u>	<u>\$ 4,143,145</u>
Total deferred inflow of resources	\$ 705,327	<u>\$ 755,708</u>	<u>\$</u>	<u>\$</u>	\$ 705,327	<u>\$ 755,708</u>
Net Position:						
Net investment in capital assets	\$ 2,184,033	\$ 2,221,372	(527,562)	(558,374)	1,656,471	1,662,998
Restricted	529,612	529,612	-	-	529,612	529,612
Unrestricted	(1,579,539)	(1,724,949)	407,966	502,312	(1,171,573)	(1,222,637)
Total net position	<u>\$ 1,134,106</u>	<u>\$ 1,026,035</u>	<u>\$ (119,596)</u>	<u>\$ (56,062)</u>	<u>\$ 1,014,510</u>	<u>\$ 969,973</u>

### Statement of Activities For the year ended June 30, 2020

	For the year ended June 30, 2020					
	<u>Exp</u>	<u>Expenses</u>		Program Revenues		Revenue and Net Position
	FY 19/20	FY 18/19	FY 19/20	FY 18/19	FY 19/20	FY 18/19
Governmental activities  General government	\$ 407,387	\$ 439,218	\$ 178,514	\$ 304,067	\$ (228,873)	\$ (135,151)
Public safety	444,786	462,012	170,314	170,907	(274,445)	(291,105)
Parks & recreation	7,222	12,111	170,541	170,907	(7,222)	(12,111)
Public ways and facilities	283,936	490,040	178,157	68,197	(105,779)	(421,843)
Community development	9,339	293	170,137	-	(9,339)	(421,043)
			¢ 527.042	¢ 542.474		
Total Governmental activities	<u>\$ 1,152,671</u>	<u>\$ 1,403,674</u>	<u>\$ 527,012</u>	<u>\$ 543,171</u>	(625,659)	(860,503)
		General revenue	es:			
		Taxes			763,396	743,668
		Use of mone	у		4,583	659
		Other			10,105	19,306
		Transfers			(12,500)	<u> </u>
		General revenu		rs .	<u>765,584</u>	763,633
		Changes in net	position		<u>139,925</u>	<u>(96,870</u> )
		Net Position:				
		Beginning of the	-		1,026,035	1,122,905
		Prior period ad	•	. ما	(31,854)	4 400 005
		0 0	he year, restate	ea	994,181 © 4.434.406	1,122,905
		End of the yea	ł!		<u>\$ 1,134,106</u>	<u>\$ 1,026,035</u>
Business-type activities						
Sewer Sewer Capital Recovery	\$ 923,436	\$ 618,150	\$ 783,484	\$ 543,156	\$ (139,952)	\$ (74,994) 13
Total business-type activities	\$ 923,436	\$ 618,150	\$ 783,484	13 \$ 543,169	(139,952)	(74,981)
Total business type activities	<del>ψ 323,430</del>	<u>Ψ 010,130</u>	<u>Ψ 705,<del>1</del>01</u>	<del>ψ 5-5,105</del>	(100,002)	(14,501)
		General revenue				
		Use of mone	У		13,738	14,652
		Other			50,180	12,478
		Transfers			12,500	- (400,440)
		Special items General revenu		ne		(163,449)
		and transfer			76,418	(136,319)
		Changes in net	position		(63,534)	(211,300)
		Net Position:				
		Beginning of the	he year		(56,062)	155,238
		End of the year	ar		<u>\$ (119,596</u> )	<u>\$ (56,062)</u>

#### **Fund Financial Statements**

**Governmental Funds.** The fund financial statements present financial data for the general and special revenue funds. At the close of Fiscal Year 2019/2020, the City's governmental funds reported a combined deficit ending fund balance of \$359,738 – an increase of \$102,060 (\$133,914 of which is due to operations).

**Business Type Funds.** The City's proprietary funds, provide the same type of information found in the government-wide financial statements, but in more detail. As discussed in the business-type activities previously, the business-type net position decreased by \$63,534 due to operations.

#### **Capital Assets and Debt Administration**

Capital assets net of depreciation as of June 30,

	Governmental		Business-type		Total	
	FY 19/20	FY 18/19	FY 19/20	FY 18/19	FY 19/20	FY 18/19
Capital assets, not being depreciated: Land	<u>\$ 310,360</u>	<u>\$ 310,360</u>	\$ 63,000	\$ 63,000	\$ 373,360	\$ 373,360
Total nondepreciable assets	310,360	310,360	63,000	63,000	373,360	373,360
Depreciable capital assets: Buildings and improvements Equipment Total depreciable assets	1,789,571 98,475 1,888,046	1,820,319 109,379 1,929,698	2,127,736 135,696 2,263,432	2,228,135 90,173 2,318,308	3,917,307 234,171 4,151,478	4,048,454 199,552 4,248,006
Total	<u>\$ 2,198,406</u>	\$ 2,240,058	\$ 2,326,432	<u>\$ 2,381,308</u>	<u>\$ 4,524,838</u>	<u>\$ 4,621,366</u>

#### Outstanding debt as of June 30,

3	Governi	Governmental		Business-type		al
	FY 19/20	FY 18/19	FY 19/20	FY 18/19	FY 19/20	FY 18/19
Installments payable	\$ 553,637	\$ 556,637	\$ -	\$ -	\$ 553,637	\$ 556,637
Compensated absences	25,009	20,845	-	-	25,009	20,845
Leases	14,373	18,686	10,594	20,782	24,967	39,468
Certificates of participation	-	-	893,400	913,900	893,400	913,900
Series 2020 Bonds	<del>-</del>	<del>_</del>	1,950,000	2,005,000	1,950,000	2,005,000
Total	\$ 593,019	\$ 596,168	\$ 2,853,994	\$ 2,939,682	\$ 3,447,013	\$ 3,535,850

#### **Contacting the City**

This financial report is designed to provide the citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, contact the City at 101 Second Street, Isleton, California 95641, telephone (916) 777-7771.

# CITY OF ISLETON BASIC FINANCIAL STATEMENTS JUNE 30, 2020

#### CITY OF ISLETON GOVERNMENT-WIDE STATEMENT OF NET POSITION JUNE 30, 2020

Governmental <u>Activities</u>	Business-type Activities	Total
\$ 852,466 36,021 50,462 567	\$ 92,581 208,241	\$ 945,047 244,262 50,462 567
- - 2,198,406	4,514 153,107 <u>2,326,432</u>	4,514 153,107 4,524,838
<u>\$ 3,137,922</u>	<u>\$ 2,784,875</u>	<u>\$ 5,922,797</u>
\$ 40,147 \$ 40,147	\$ 86,056 \$ 86,056	\$ 126,203 \$ 126,203
\$ 285,277 - 4,514 455,826 156,269 436,750	\$ 97,483 39,050 - - 66,400 2,787,594	\$ 382,760 39,050 4,514 455,826 222,669 3,224,344
<u>\$ 1,338,636</u>	\$ 2,990,527	<u>\$ 4,329,163</u>
<u>\$ 705,327</u>	<u>\$</u> _	\$ 705,327
\$ 705,327	<u>\$ -</u>	\$ 705,327
\$ 2,184,033 529,612 (1,579,539) <u>\$ 1,134,106</u>	\$ (527,562) - 407,966 \$ (119,596)	\$ 1,656,471 529,612 (1,171,573) \$ 1,014,510
	\$ 852,466 36,021 50,462 567 - 2,198,406 \$ 3,137,922 \$ 40,147 \$ 40,147 \$ 40,147 \$ 455,826 156,269 436,750 \$ 1,338,636 \$ 705,327 \$ 705,327 \$ 2,184,033 529,612 (1,579,539)	Activities       Activities         \$ 852,466       \$ 92,581         36,021       208,241         50,462       -         567       4,514         -       153,107         2,198,406       2,326,432         \$ 3,137,922       \$ 2,784,875         \$ 40,147       \$ 86,056         \$ 40,147       \$ 86,056         \$ 40,147       \$ 86,056         \$ 45,544       -         455,826       -         156,269       66,400         436,750       2,787,594         \$ 1,338,636       \$ 2,990,527         \$ 705,327       \$ -         \$ 705,327       \$ -         \$ 2,184,033       \$ (527,562)         529,612       -         (1,579,539)       407,966

#### CITY OF ISLETON GOVERNMENT-WIDE STATEMENT OF ACTIVITIES JUNE 30, 2020

	Program Reve			evenues Net (Expenses) Revenue			
Functions/Programs	Expenses	Fees, Fines and Charges for Services	Operating Grants and <u>Contributions</u>	Governmental <u>Activities</u>	Business-type Activities	Total	
Governmental activities: General government Public safety Parks & recreation Public ways and facilities Community development Total governmental activities	\$ 407,387 444,786 7,222 283,936 9,339 \$ 1,152,671	\$ 4,543 232 - 53,331 	\$ 173,971 170,109 - 124,826  \$ 468,906	\$ (228,873) (274,445) (7,222) (105,779) (9,339) (625,659)	\$ - - - - -	\$ (228,873) (274,445) (7,222) (105,779) (9,339) (625,659)	
Business-type activities: Sewer	\$ 923,436 \$ 923,436	\$ 543,909 \$ 543,909	\$ 239,575		(139,952) (139,952)	(139,952) (139,952)	
Total business-type activities		al revenues:	<u>\$ 239,575</u>	<del>-</del>	(139,932)	<u>(139,932</u> )	
	Property Sales and use Measure B Franchise Transient occupancy					391,238 128,965 190,735 36,891 15,567	
	Other: Use of money Transfers - internal activity Miscellaneous revenue Total general revenues and other				13,738 12,500 <u>50,180</u> 76,418	18,321 - 60,285 842,002	
	9	e in net position		<u>765,584</u> 139,925	(63,534)	76,391	
	Net position, beginning of year Prior period adjustment				(56,062)	969,973 (31,854)	
	Net po	sition, beginning of	year - restated	994,181	(56,062)	938,119	
	Net po	sition, end of year		<u>\$ 1,134,106</u>	<u>\$ (119,596</u> )	<u>\$1,014,510</u>	

CITY OF ISLETON BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2020

			Major			<u>Nonmajor</u>	
	General Fund	Sacramento Transportation	Supplemental Law <u>Enforcement</u>	Redevelopment Agency	Redevelopment Low Income	Total Other Funds	Total Governmental <u>Funds</u>
ASSETS: Cash and investments	\$ 338,497	\$ 370.814	\$ -	\$ -	\$ 444	\$ 142,711	\$ 852,466
Accounts receivable	э 33,946 33,946	\$ 370,814	Φ -	φ -	Φ 444	\$ 142,711 2,075	ъ 652,466 36,021
Taxes receivable	48,158	_	_	_	_	2,304	50,462
Prepaids	567	-	<u>-</u>	- -	-	2,304	567
Due from other funds	-	114,504	_	_	_	124,467	238,971
Advances to other funds	<u>-</u>		<u>-</u>	580,798	529,168		1,109,966
Total assets	<u>\$ 421,168</u>	\$ 485,318	\$ -	\$ 580,798	\$ 529,612	\$ 271,557	\$ 2,288,453
LIABILITIES AND FUND EQUITY							
Liabilities:							
Payables:							
Accounts	\$ 285,277	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 285,277
Installments	553,637	-	-	-	-	-	553,637
Deferred revenue	123,105	332,721	-	-	-	-	455,826
Due to other funds	243,485	-	-	-	-	-	243,485
Advances from other funds	<u>1,109,966</u>						<u>1,109,966</u>
Total liabilities	2,315,470	332,721		<del></del>			2,648,191
Fund Balances:							
Non-spendable	567	-	-	-	-	-	567
Restricted	-	-	-	-	529,612	-	529,612
Unassigned	(1,894,869)	152,597		<u>580,798</u>		<u>271,557</u>	<u>(889,917</u> )
Total fund balances	(1,894,302)	152,597		<u>580,798</u>	529,612	271,557	(359,738)
Total liabilities and fund balance	<u>\$ 421,168</u>	<u>\$ 485,318</u>	<u>\$</u>	<u>\$ 580,798</u>	<u>\$ 529,612</u>	\$ 271,557	\$ 2,288,453

#### CITY OF ISLETON RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2020

Total fund balances, governmental funds		\$ (359,738)
Amounts reported for governmental activities in the statement of net position are different because:		
Amounts reported for governmental activities associated with the funding of the Isleton Financing Authority's purchase of the City's sewer system are not short term financial resources or uses and therefore are not reported as assets/liabilities in the governmental funds.		
Deferred outflows of resources Deferred inflows of resources	40,147 (705,327)	(665,180)
Amounts reported for governmental activities are not short term financial resources and therefore are not reported as assets in governmental funds.		
Historical acquisition cost	4,395,535	2 109 406
Accumulated depreciation	(2,197,129)	2,198,406
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.		
Compensated absences payable Leases payable	(25,009) (14,373)	(39,382)
Total net position – governmental funds	(,)	\$ 1,134,106

CITY OF ISLETON
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2020

			Major			<u>Nonmajor</u>	
	General Fund	Sacramento Transportation	Supplemental Law Enforcement	RedevelopmentAgency	Redevelopment Low Income	Total Other Funds	Total Governmental Funds
REVENUES:							
Taxes Measure B Licenses and permits	\$ 434,476 190,735 138,337	\$ - - -	\$ - -	\$ - -	\$ - -	\$ 53,179 -	\$ 487,655 190,735 138,337
Fines and penalties Use of money	232 4,583	-	-	-	-	-	232 4,583
Charges for services Intergovernmental Miscellaneous	4,543 107,788 9,393	66,183	170,109	-	-	- 124,826	4,543 468,906
Total revenues	890,087	66,183	170,109			<u>712</u> 178,717	10,105 1,305,096
EXPENDITURES: General government	442,738	-	-		_	_	442,738
Public safety Parks & recreation	260,830 5,279	-	170,109	-	-	-	430,939 5,279
Public ways and facilities Community development	114,391 9,339	56,131 -	-	-	-	61,617	232,139 9,339
Principal payment Interest payment	4,313 999	- -	-	-	-	- -	4,313 999
Capital outlay	22,882	<u>10,154</u>	<del>-</del>		<u> </u>		32,936
Total expenditures	860,771	66,185	170,109	<u> </u>	<del>_</del>	61,617	<u>1,158,682</u>
Excess of revenues over (under) expenditures	29,316	(2)			<del>-</del>	117,100	146,414
OTHER FINANCING SOURCES (USES): Transfers in	-	-	-	-	-	-	-
Transfers out	(12,500)	<del>-</del>			<del>-</del>		(12,500)
Total other financing sources(uses)	(12,500)	<del>_</del>		<del>_</del>	<del>_</del>		(12,500)
Net change in fund balance	<u>16,816</u>	<u>(2</u> )		<del>-</del>		117,100	<u>133,914</u>
FUND BALANCE (DEFICIT):  Beginning of year  Prior period adjustment	(1,911,118)	152,599		580,798	529,612	186,311 (31,854)	(461,798) (31,854)
Beginning of year, restated	(1,911,118)	152,599	<del>-</del>	580,798	529,612	154,457	(493,652)
Fund balance (deficit), end of the year	<u>\$ (1,894,302)</u>	<u>\$ 152,597</u>	<u>\$</u>	<u>\$ 580,798</u>	<u>\$ 529,612</u>	<u>\$ 271,557</u>	<u>\$ (359,738</u> )

See accompanying notes to basic financial statements

# CITY OF ISLETON RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES JUNE 30, 2020

Total net change in fund balance, governmental funds		\$ 133,914
Amounts reported for governmental activities in the statement of activities are different from amounts reported in government funds because:		
Capital outlays are reported in government funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:		
Capital asset additions	32,936	
Depreciation	(74,588)	(41,652)
In governmental funds, long-term debt is measured by the amounts paid during the period. In the government-wide statement of activities, long-term debt is measured by the change in the liability. The difference between long-term debt paid and long-term debt earned is:		
Long-term debt principal payments	4,313	
Change in compensated absences	(4,164)	149
Gains and losses as well as certain costs associated with the Isleton Financing Authority's sale of the City's sewer system are not short term financial resources or uses and therefore are not reported as revenues/expenditures in the governmental funds.		
Amortization of deferred expenses		 <u>47,514</u>
Change in net position – governmental activities		\$ 139,925

#### CITY OF ISLETON STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2020

	<u>Major Fund</u>
	Sewer
ASSETS: Current assets: Cash and investments Accounts receivable	\$ 92,581 208,241
Due from other funds	4,514
Total current assets	<u>305,336</u>
Restricted assets: Restricted cash	153,107
Total restricted assets	153,107
Noncurrent assets: Capital assets Accumulated depreciation Total noncurrent assets	3,715,865 (1,389,433) 2,326,432
Total assets	\$ 2,784,87 <u>5</u>
DEFERRED OUTFLOWS OF RESOURCES: Deferred loss Total deferred outflows of resources	\$ 86,056 \$ 86,056
LIABILITIES: Current liabilities: Accounts payable Interest payable Total current liabilities	\$ 97,483
Noncurrent liabilities: Certificate of participation Series 2020 Bonds Leases Total noncurrent liabilities	893,400 1,950,000 10,594 2,853,994
Total liabilities	
NET POSITION: Net investment in capital assets Restricted Unrestricted Total net position	\$ 2,990,527 \$ (527,562) 153,107 254,859 \$ (119,596)
Total Het position	<u>\$\psi \119,590</u> )

#### CITY OF ISLETON STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN FUND NET POSITION - PROPRIETARY FUNDS JUNE 30, 2020

	_Ma	ajor Fund
		Sewer
Operating revenues: Charges for service Fines and forfeitures Other Total operating revenues	\$	543,909 4,669 45,511 594,089
Operating expenses: Salaries and benefits Services and supplies Maintenance and operations General and administration Depreciation/amortization		113,113 38,382 202,130 280,713 121,027
Total operating expenses		755,36 <u>5</u>
Operating income (loss)		(161,276)
Non-operating revenues (expenses): Use of money Intergovernmental Transfers in/(out) Interest expense		13,738 239,575 12,500 (168,071)
Total non-operating revenues (expense)		97,742
Changes in net position  Net position, beginning of year  Net position, end of year	<u> </u>	(63,534) (56,062) (119,596)

#### CITY OF ISLETON STATEMENT OF CASH FLOWS PROPRIETARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2020

	<u>Major Fund</u>
	Sewer
Cash flows from operating activities: Cash received from operating revenues Cash paid to employees for services Cash paid for operating expenses Net cash provided by operating activities	\$ 491,554 (113,113) (423,974) (45,533)
Cash flows from non-capital financing activities: Intergovernmental grants Cash received from other funds Transfer from/(to) other fund types Net cash provided (used) by non-capital financing activities	239,575 17,516 12,500 269,591
Cash flows from capital and related financing activities: Purchase of capital assets Payments on long-term debt Interest and fiscal charges Net cash provided (used) by capital and related financing activities	(60,046) (85,688) (129,021) (274,755)
Cash flows from investing activities: Use of money  Net cash provided by investing activities  Net increase (decrease) in cash and cash equivalents  Cash and cash equivalents – beginning of the year	13,738 13,738 (36,959) 282,647
Cash and cash equivalents – end of the year	\$ 245,688
Reconciliation of operating income to net cash: Provided (used) by operating activities: Operating income Adjustments to reconcile operating income to net cash provided (used) by operating activities: Depreciation and amortization (Increase) decrease in accounts receivable	\$ (161,276) 121,027 (102,535)
Increase (decrease) in accounts payable	97,251
Net cash provided by operating activities	\$ (45,533)

#### **Note 1 SIGNIFICANT ACCOUNTING POLICIES**

#### A. Accounting Policies

The accounting policies of the City conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

#### B. Reporting Entity

The City operates under a Council Manager form of government and provides the following services: public safety, highways and streets, health and sanitation, culture-recreation, public improvements, planning and zoning, general administrative services, and sewer.

The government-wide financial statements include the City only (known as the primary government). There are no component or blended component units that are part of the City's operations.

#### C. Basis of Presentation

#### Government-wide Financial Statements

The statement of net position and statement of activities display information about the primary government, the City, and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities, which are normally supported by taxes and inter-governmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each different identifiable activity of the City's business-type activities and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and; therefore, are clearly identifiable to a particular function. Program revenues include 1) charges paid by the recipients of goods and services offered by the program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented instead as general revenues.

#### **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- Total assets, liabilities, revenues and expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- Total assets, liabilities, revenues or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

#### Note 1 SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. Basis of Presentation (continued)

The City reports the following major governmental funds:

- General fund
- Sacramento Transportation
- Supplemental Law Enforcement fund
- Redevelopment Agency fund
- Redevelopment Agency Low Income Housing fund

The City reports the following major proprietary funds:

Sewer fund

#### D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting.

The government-wide, proprietary, and agency fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property and sales tax, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from sales tax are recognized when the underlying transactions take place. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Property and sales taxes, interest, certain state and federal grants, and charges for services are accrued when their receipt occurs within sixty days after the end of the accounting period so as to be both measurable and available. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to claims and judgments are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and capital leases are reported as other financing sources.

For its business-type activities and enterprise funds, the City has elected under Governmental Accounting Standards Board (GASB) Statement No. 20, "Accounting and Financial Reporting For Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting", to apply all applicable GASB pronouncements as well as any applicable pronouncements of the Financial Accounting Standards Board, the Accounting Principles Board or any Accounting Research Bulletins issued on or before November 30, 1989 unless those pronouncements conflict with or contradict GASB pronouncements. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The City has elected not to follow subsequent private-sector guidance. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes accounting principles generally accepted in the United States of America (GAAP) for governmental units.

#### Note 1 SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Basis of Accounting (continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

In the current year the City is reporting all its sewer activity in the Sewer fund.

#### E. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the City's governing board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption.

These budgets are revised by the City's governing board during the year to give consideration to unanticipated income and expenditures. The original and final revised budgets are presented for the General Fund in the required supplementary information.

#### F. Fair Value Measurements

The City uses a framework for defining and measuring fair value, in accordance with generally accepted accounting principles, which maximizes the use of observable inputs and minimizes the use of unobservable inputs. There are three levels of inputs that may be used to measure fair value; Level 1 uses quoted prices and active markets for identical assets or liabilities when determining fair market value; Level 2 uses non active quoted prices for similar assets and liabilities that can be corroborated with market data; and Level 3 uses unobservable information with little or no market data. The City reports assets and liabilities using Level 1 inputs.

#### G. Cash and Investments

Cash balances of the majority of City funds are pooled in order to maximize investment opportunities. Interest earned from investments purchased with pooled cash is allocated to each of the funds based on the fund's overall cash balance.

Certain proceeds of enterprise funds, revenue bonds, certificates of participation, and loans, as well as certain resources set aside for their repayment, are classified as restricted cash and investments because their use is legally restricted. Restricted cash and investments are not available for general operational expenses.

For purposes of the statement of cash flows, the City considers all highly liquid investment instruments purchased with a maturity of ninety days or less to be cash and cash equivalents.

#### H. Receivables

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for the governmental activities include taxes, grants, and interest. Business-type activities report user fees and interest earnings as their major receivables.

#### Note 1 SIGNIFICANT ACCOUNTING POLICIES (continued)

#### H. Receivables (continued)

In the fund financial statements, material receivables in governmental funds include revenue accruals such as taxes, grants, interest, and other similar intergovernmental revenues since they are usually both measurable and available. Nonexchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual basis. Interest and investment earnings are recorded when earned only if paid within 60 days since they would be considered both measurable and available. Proprietary fund material receivables consist of all revenues earned at year-end and not yet received. User fee receivable and interest earnings compose the majority of proprietary fund receivables. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, sidewalks and similar items) are defined by the City as an asset with a cost greater than \$1,000 and a useful life of more than one year.

Equipment reported in the financial statements is reported at actual historical cost. Structures and improvements, land, and infrastructure have been stated at actual cost when available or estimated historical cost. Estimated historical cost was arrived at by a variety of methods. Contributed capital assets are recorded at estimated fair market value at the date of donation. Sewer funds assets are recorded at their fair market value.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

Government-wide Financial Statements

In the government-wide financial statements, property, plant, and equipment are accounted for as capital assets.

GASB No. 34 requires most governmental agencies to report and depreciate new infrastructure assets. Infrastructure assets include roads, bridges, underground pipe (other than related to utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the City. Neither their historical cost nor related depreciation has historically been reported in the financial statements. The retroactive reporting of infrastructure is subject to an extended implementation period.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Asset Class	Estimated Useful Life in Years
Buildings and Improvements	20-50
Machinery & equipment	3-20
Infrastructure	20-75

Upon sale or retirement of capital assets, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

#### Note 1 SIGNIFICANT ACCOUNTING POLICIES (continued)

#### I. Capital Assets (continued)

#### **Fund Financial Statements**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### J. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts as well as issuance costs are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of applicable bond premium or discount. Bond issuance costs are reported as deferred expenses and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts as well as bond issuance costs, during the current period. The face amount of the debt issued, premiums, or discounts is reported as other financing sources/uses.

#### K. Compensated Absences

The City's policy regarding vacation is to permit employees to accumulate earned but unused vacation leave. The liability for these compensated absences is recorded as long-term debt in the government-wide statements. The current portion of this debt is estimated based on historical trends. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred. The City includes its share of social security and medicare taxes payable on behalf of the employees in the accrual for compensated absences.

#### L. Deferred Outflows/Inflows of Resources

The objective of Statement No. 65 "Items Previously Reported as Assets and Liabilities" is to either (a) properly classify certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or (b) recognize certain items that were previously reported as assets and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenues). These determinations are based on the definitions of those elements in Concepts Statement No. 4, Elements of Financial Statements.

#### M. Net Position/Fund Balances

The government-wide and business-type activities fund financial statements utilize a net position presentation. Net position are categorized as invested in capital assets (net of related debt), restricted and unrestricted.

- Invested in capital assets, net of related debt Consists of capital assets including restricted capital
  assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds,
  mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement
  of those assets.
- Restricted net position Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- Unrestricted net position All other net position that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### Note 1 SIGNIFICANT ACCOUNTING POLICIES (continued)

#### M. Net Position/Fund Balances (continued)

In accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the City classifies governmental fund balances as follows:

- Non-spendable includes amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are
  externally imposed by providers, such as creditors of amounts constrained due to constitutional
  provisions or enabling legislation.
- Committed includes fund balance amounts that are constrained for specific purposes that are internally
  imposed by the government through formal action of the highest level of decision making authority and
  does not lapse at year-end.
- Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance maybe assigned by the City Manager with City Council approval.
- Unassigned includes balances within the fund balance which has not been classified within the above mentioned categories.

As of June 30, 2020, restricted fund balance included:

 Redevelopment Low Income - to reflect the portion of assets which do not represent available, spendable resources.

#### N. Revenue Limit/Property Tax

The State of California's Constitution Article XIIIA provides that the combined maximum property tax rate on any given property may not exceed 1% of its assessed value unless an additional amount for general obligation debt has been approved by voters. Assessed value is calculated at 100% of market value, as defined by Article XIIIA, and may be adjusted by no more than 2% per year unless the property is sold or transferred. The State Legislature has determined the method of distribution of receipts from a 1% tax levy among the county, cities, school districts, and other districts.

	Secured	Unsecured
Valuation/lien dates	January 1	January 1
Levy dates	January 1	January 1
Due dates	November 1 (1 <sup>st</sup> installment) February 1 (2 <sup>nd</sup> installment)	July 1
Delinquent dates	December 10 (1st installment) April 10 (2nd installment)	August 31

#### O. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and service type transactions are classified as "due to and from other funds". Short-term interfund loans are reported as "interfund receivables and payables". Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds". Advances between funds, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not available financial resources. Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

#### Note 1 SIGNIFICANT ACCOUNTING POLICIES (continued)

#### P. Use of Estimates

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

#### **Note 2 CASH AND INVESTMENTS**

Cash and investments consisted of the following at June 30, 2020:

Deposits	\$ 1,096,836
Local agency investment fund	1,318
Total Cash	<u>\$ 1,098,154</u>

Per the City's financial statements:

Primary government	\$ 945,047
Restricted cash	 153,107
Total Cash	\$ 1,098,154

#### **Deposits**

The California Government Code requires California banks and savings and loan associations to collateralize a City's deposits by pledging government securities. The market value of pledged securities must equal at least 110 percent of a City's deposits. California law also allows financial institutions to collateralize City deposits by pledging first trust deed mortgage notes having a value of 150 percent of a City's total deposits. The City may waive collateral requirements for deposits which are fully insured up to \$250,000 by Federal Deposit insurance.

At year end, the carrying amount of the City's cash deposits (including amount in checking accounts and money market accounts) was \$1,096,836 and the bank balance was \$1,207,688. The difference between the bank balance and the carrying amount represents outstanding checks, deposits in transit and undeposited funds.

#### Investments

California statutes authorize state agencies and Cities to invest idle or surplus funds in a variety of credit instruments as provided for in the California Government Code Section 53600, Chapter 4 - Financial Affairs.

The Government Code allows investments in the following instruments:

- Securities of the U.S. Government, or its agencies
- Small Business Administration loans
- Certificate of Deposit placed with commercial banks and/or savings and loan companies
- Negotiable Certificates of Deposit
- Bankers Acceptances
- Commercial paper and medium term corporate notes
- Local Agency Investment Fund (State Pool) Demand Deposits
- Repurchase Agreements (Repos)
- Passbook Savings Account Demand Deposits
- Reverse Repurchase Agreements

All of the City's investments are with the Local Agency Investment Fund which is regulated by the California Government Code under the oversight of the Treasurer of the State of California.

#### **Note 3 CAPITAL ASSETS AND DEPRECIATION**

Governmental capital asset activity for the fiscal year ended June 30, 2020 was as follows:

Capital assets, not being	July 1, 2018	<u>Additions</u>	<u>Deletions</u>	June 30, 2020	
depreciated:					
Land	<u>\$ 310,360</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 310,360</u>	
Total nondepreciable assets	310,360	<del>-</del>		310,360	
Depreciable capital assets:					
Buildings and improvements	2,909,407	31,602	-	2,941,009	
Equipment	1,142,832	1,334		1,144,166	
Total depreciable assets	4,052,239	32,936		4,085,175	
Less: accumulated depreciation:					
Buildings and improvements	(1,089,088)	(62,350)	-	(1,151,438)	
Equipment	(1,033,453)	(12,238)		(1,045,691)	
Total accumulated depreciation	<u>(2,122,541</u> )	<u>(74,588</u> )		<u>(2,197,129</u> )	
Net depreciable assets	1,929,698	<u>(41,652</u> )		1,888,046	
Net governmental capital assets	<u>\$ 2,240,058</u>	<u>\$ (41,652</u> )	<u>\$</u>	<u>\$ 2,198,406</u>	

Proprietary fund type capital asset activity for the fiscal year ended June 30, 2020 was as follows:

	July 1, 2018	<u>Additions</u>	<u>Deletions</u>	June 30, 2020
Capital assets, not being depreciated: Land	\$ 63,000	<u>\$</u> -	<u>\$</u> _	\$ 63,000
Total nondepreciable assets	63,000			63,000
Depreciable capital assets: Buildings and improvements Equipment	3,268,009 324,810	- 60,046	<u>-</u>	3,268,009 <u>384,856</u>
Total depreciable assets	3,592,819	60,046		3,652,865
Less: accumulated depreciation: Buildings and improvements Equipment	(1,039,874) <u>(234,637</u> )	(100,399) <u>(14,523</u> )	- -	(1,140,273) <u>(249,160</u> )
Total accumulated depreciation	(1,274,511)	(114,922)		(1,389,433)
Net depreciable assets	2,318,308	<u>(54,876</u> )		2,263,432
Net proprietary fund type capital assets	<u>\$ 2,381,308</u>	<u>\$ (54,876)</u>	<u>\$</u>	<u>\$ 2,326,432</u>

#### Note 3 CAPITAL ASSETS AND DEPRECIATION (continued)

Depreciation expense was charged to governmental functions as follows:

General government	\$	9,926
Public safety		13,056
Public ways and facilities		49,663
Recreation and culture		1,943
Total depreciation expense – governmental functions	<u>\$</u>	74,588

Depreciation/amortization expense was charged to business-type funds as follows:

Sewer depreciation	\$ 114,922
Sewer amortization	 6,105
Total depreciation and amortization – business-type funds	\$ 121,027

#### Note 4 DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

	<u>Jul</u>	July 1, 2018 Amortization		June 30, 2020		
Deferred outflow of resources:						
Governmental activities	\$	43,014	\$	(2,867)	\$	40,147
Business-type activities		92,161		<u>(6,105</u> )		86,056
Total deferred expenses	\$	135,175	\$	(8,972)	\$	126,203
Deferred inflow of resources:						
Governmental	\$	755,708	\$	(50,381)	\$	705,327
Total deferred revenues	\$	755,708	\$	(50,381)	\$	705,327

#### **Note 5 INSTALLMENTS PAYABLE**

The City has elected to disclose the following accounts payable as installments payable:

Vendor	Amount
Sacramento County Treasurer (Reclamation District No. 407) Employment Development Department	\$ 59,727 166,183
Sacramento County Sheriff's Department Small Cities Organized Risk Effort	262,500 <u>65,227</u>
	\$ 553,637

Sacramento County Treasurer (Reclamation District No. 407) – In January 2020 the City entered into an agreement to pay its unpaid liabilities in installments. At the time of the agreement the unpaid liability was \$99,546.

Employment Development Department – In February 2020 the City entered into an agreement to pay its unpaid liabilities in installments. At the time of the agreement the unpaid liability was \$174,804 plus accrued interest, as applicable. The agreement was amended on September 2, 2020 increasing the balance and reducing the yearly payment to \$3,000.

#### **Note 5 INSTALLMENTS PAYABLE (continued)**

Sacramento County Sheriff's Department – In June 2020 the City Council adopted the Sacramento County Sheriff Quittance Plan. At December 2020 the unpaid liability was \$370,153.

Small Cities Organized Risk Effort – In December 2020 the City Council adopted a payment schedule for assessments outstanding. At the time of the agreement the unpaid assessments were \$81,533. The agreement was amended on February 5, 2020 reducing future payments to \$8,153 through 2027.

The annual installment payment requirements as of June 30, 2020 are as follows:

Year ending June 30,	Sacramento County Treasurer	Employment Development Department	Sacramento County Sheriff	Small Cities Organized Risk Effort	Total
2021	\$ 19,910	\$ 3,000	\$ 87,500	\$ 16,306	\$ 126,716
2022	9,954	3,000	43,750	8,153	64,857
2023	9,954	3,000	43,750	8,153	64,857
2024	9,954	3,000	43,750	8,153	64,857
2025	9,955	3,000	43,750	8,153	64,858
2026-2030	-	15,000	-	16,309	31,309
2031-2035	-	15,000	-	-	15,000
2036-2040	-	15,000	-	-	15,000
2041-2050	-	15,000	-	-	15,000
2051-2055	-	15,000	-	-	15,000
2056-2060	-	15,000	-	-	15,000
2061-2065	-	15,000	-	-	15,000
2066-2070	-	15,000	-	-	15,000
2071-2075	-	15,000	-	-	15,000
2076		1,183			1,183
Total	\$ 59,727	<u>\$ 166,183</u>	\$ 262,500	\$ 65,227	<u>\$ 553,637</u>

#### **Note 6 LONG-TERM DEBT**

#### A. GOVERNMENTAL FUNDS

#### Truck Lease

The City entered into a leasing agreement with Community Leasing Partners for the purchase of a Ford F250 truck, dated August 9, 2018, in the amount of \$22,781, payable in annual installments of \$5,312, with an interest rate of 5.34% and maturity on February 20, 2023.

#### Compensated Absences

Accumulated employee vacation leave and earned sick leave represents a liability to the city contingent upon an employee's termination. A liability for these amounts is reported in the governmental funds. Accumulated employee vacation leave and sick leave at June 30, 2020 amounts to \$20,845.

#### Note 6 LONG-TERM DEBT (continued)

#### **B. ENTERPRISE FUNDS**

#### 2004 Certificates of Participation

Public Property Financing Corporation of California Certificates of Participation, City of Isleton Sewer Project Series 2004, dated November 18, 2004, in the amount of \$1,113,500, payable in annual installments of \$1,000 to \$59,000, with an interest rate of 4.5% and maturity on May 1, 2044.

#### Series 2019 Taxable Wastewater Revenue Refunding Bonds

City of Isleton Series 2019 Taxable Wastewater Revenue Refunding Bonds, dated April 1, 2019, in the amount of \$2,005,000, payable in annual installments of \$139,519 to \$149,544, with an interest rate of 6.5% to 7.75% and maturity on September 1, 2042.

#### Backhoe Lease

The City entered into a leasing agreement with Community First National Bank for the purchase of a backhoe, dated July 11, 2017, in the amount of \$40,000, payable in annual installments of \$11,017, with an interest rate of 3.99% and maturity on July 11, 2021.

#### C. CHANGES IN LONG-TERM DEBT

Debt paid during the year 2019-20 and the related balance at June 30, 2020, is presented as follows:

	July 1, 2018	Additions	<u>Deletions</u>	June 30, 2020	Due in One Year
GOVERNMENTAL FUNDS					
Leases Compensated absences	\$ 18,686 20,845	\$ - 18,987	\$ (4,313) (14,823)	\$ 14,373 25,009	\$ 4,544 <u>25,009</u>
Total governmental funds	<u>\$ 39,531</u>	<u>\$ 18,987</u>	<u>\$ (19,136</u> )	\$ 39,382	<u>\$ 29,553</u>
ENTERPRISE FUNDS					
Certificates of Participation Series 2019 Bonds Leases	\$ 913,900 2,005,000 20,782	\$ - - -	\$ (20,500) (55,000) (10,188)	\$ 893,400 1,950,000 10,594	\$ 21,400 45,000
Total enterprise funds	\$ 2,939,682	<u>\$</u>	<u>\$ (85,688)</u>	<u>\$ 2,853,994</u>	\$ 66,400

#### D. FUTURE DEBT SERVICE REQUIREMENTS

#### Governmental Funds

The annual debt service requirements to maturity including principal and interest for the governmental truck lease as of June 30, 2020 are as follows:

Year ending June 30,	Int	erest	<u>P</u>	rincipal_	 Total
2021 2022 2023	\$	768 525 270	\$	4,544 4,787 5,042	\$ 5,312 5,312 5,312
Total	\$	1,563	\$	14,373	\$ 15,936

#### Note 6 LONG-TERM DEBT (continued)

#### D. FUTURE DEBT SERVICE REQUIREMENTS (continued)

#### **Enterprise Funds**

The annual debt service requirements to maturity including principal and interest for the enterprise Certificate of Participation and Series 2019 Bonds as of June 30, 2020 are as follows:

Year ending	Certificate of Participation			Series 2019 Bonds			
June 30,	Interest	Principal	<u>Total</u>	Interest	Principal	Total	
2021 2022	\$ 40,203 39,240	\$ 21,400 22,400	\$ 61,603 61,640	\$ 96,206 94,519	\$ 45,000 45,000	\$ 141,206 139,519	
2023	38,232	23,400	61,632	92,737	50,000	142,737	
2024	37,179	24,500	61,679	90,863	50,000	140,863	
2025	36,076	25,500	61,576	88,894	55,000	143,894	
2026-2030	162,072	146,100	308,172	400,062	330,000	730,062	
2031-2035	126,104	182,100	308,204	306,200	420,000	726,200	
2036-2040	81,279	226,900	308,179	181,913	550,000	731,913	
2041-2044	25,450	221,100	246,550	32,419	405,000	437,419	
Total	\$ 585,835	\$ 893,400	<u>\$1,479,235</u>	\$ 1,383,813	<u>\$ 1,950,000</u>	\$ 3,333,813	

The annual debt service requirements to maturity including principal and interest for enterprise backhoe lease as of June 30, 2020 are as follows:

Year ending June 30,	_Int	terest_	<u> P</u>	rincipal_	 Total
2021 2022	\$	- 423	\$	- 10,594	\$ - 11,017
Total	\$	423	\$	10,594	\$ 11,017

#### **Note 7 OPERATING LEASE**

#### **Governmental Funds Operating Lease**

The City entered into a leasing agreement for office equipment with Xerox Financial Services on January 16, 2018. The lease calls for 60 monthly payments of \$126.62 plus applicable sales and use taxes.

The annual lease requirements to maturity for the office equipment as of June 30, 2020 are as follows:

Year ending June 30,	A	<u>mount</u>
2021	\$	1,519
2022		1,520
2023		886
Total	\$	3,925

#### **Note 8 DEFICIT FUND BALANCES**

The following funds had deficits in fund balances or net position at June 30, 2020:

Major governmental funds:

General Fund 1,894,302

Major enterprise funds:

Sewer Fund 119,596

#### **Note 9 INTERFUND TRANSACTIONS**

Interfund transactions are reported as loans, services provided, reimbursements, or transfers. Loans are reported as interfund receivables (due from other funds) and payables (due to other funds), as appropriate, and are subject to elimination upon consolidation. Interfund receivable and payable balances were comprised of the following as of June 30, 2020:

	Due from other funds	Due to other funds
MAJOR GOVERNMENTAL FUNDS General Fund Sacramento Transportation	\$ - 114,504	\$ 243,485
Total major governmental funds	114,504	243,485
OTHER GOVERNMENTAL FUNDS Gas Tax Local Transportation Lighting and Landscaping	23,341 67,770	- -
Assessment District	33,356	
Total other governmental funds	124,467	
Total governmental funds	238,971	243,485
MAJOR BUSINESS-TYPE FUNDS Sewer	4,514	<u>-</u>
Total major business-type funds	4,514	
Total City	<u>\$ 243,485</u>	<u>\$ 243,485</u>
MAJOR GOVERNMENTAL FUNDS	Advances to other funds	Advances from other funds
General Fund	\$ -	\$ 1,109,966
Redevelopment Agency	580,798	-
Redevelopment – Low Income	<u>529,168</u>	
Total major governmental funds and City	<u>\$ 1,109,966</u>	<u>\$ 1,109,966</u>

#### **Note 9 INTERFUND TRANSACTIONS (continued)**

Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges to appropriate benefiting fund, and reduces its related costs as a reimbursement. All other interfund transactions are treated as transfers. Transfers among governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements. Interfund transfers in and out were comprised of the following for the year ending June 30, 2020:

	Transfers In	Transfers Out
MAJOR GOVERNMENTAL FUNDS General Fund Total major governmental funds	\$ <u>-</u>	\$ 12,500 12,500
MAJOR BUSINESS-TYPE FUNDS Sewer	12,500	
Total major business-type funds	12,500	<del>-</del>
Total governmental funds and City	<u>\$ 12,500</u>	<u>\$ 12,500</u>

#### **Note 10 RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions, and natural disasters. The City manages risk by participating in the public entity risk pools described below and by retaining certain risks.

Public entity risk pools are formally organized separate entities established under the Joint Exercise of Powers Act of the State of California. As separate legal entities, these risk pools exercise full powers and authorities within the scope of the related Joint Powers Agreements including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Each risk pool is governed by a board consisting of representatives from member municipalities. Each board controls the operations of the respective risk pool, including selection of management and approval of operating budgets, independent of any influence by member municipalities beyond their representation on the board. Obligations and liabilities of these risk pools are the City's responsibility.

Small Cities Organized Risk Effort (SCORE) covers general liability up to \$500,000 per occurrence. The City has no deductible for general liability but is charged back through a retrospective adjustment up to \$25,000 per occurrence. The City has a deductible or uninsured liability of up to \$25,000 per claim for employer practices liability. Once the City deductible is met SCORE becomes responsible for payments of all claims up to the limit. The California Joint Powers Risk Management Authority (CJPRMA) provides coverage above SCORE to \$40,000,000 per occurrence with a sub-limit of \$6,000,000 for employment practices liability. SCORE members have chosen not to cover Employment Practice Liability (EPL) within their \$500,000 limit of coverage, but EPL is part of the excess coverage provided by CJPRMA, EPL coverage through CJPRMA is \$10M with a \$5M aggregate.

The City's contributions with each risk pool equal the ratio of the City's payroll to the total payrolls of all entities participating in the same layer of each program, in each program year. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

Audited financial statements for the risk pool may be obtained from S.C.O.R.E., c/o Alliant Insurance Services, Inc., 2180 Harvard Street, Suite 460, Sacramento, CA 95815.

#### **Note 11 COMMITMENTS AND CONTINGENCIES**

The Isleton City Council during their January 22, 2019 meeting approved an interfund payment plan of \$12,500 each year over the next eight years from the General Fund to the Sewer Fund.

The City has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.

In the natural course of events, the City can be named in lawsuits resulting in legal action against the City from normal operations. No amounts are provided in the accompanying financial statements for such contingencies.

#### **Note 12 PRIOR PERIOD ADJUSTMENT**

In the current year the City refunded fiscal year 2017/18 assessment fees collected on 69 vacant housing lots. The amount refunded was \$461.65 per lot for a total of \$31,853.85.

#### **Note 13 SUBSEQUENT EVENTS**

Management of the City has evaluated the events subsequent to June 30, 2020 for disclosure and has determined that as of January 10, 2022 there are no material subsequent events that should be disclosed. If events requiring disclosure have occurred between the balance sheet date and the date the financial statements were available to be issued they would be disclosed here.

# CITY OF ISLETON REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2020

### CITY OF ISLETON BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	Budget /		Variance with Final		
	Original	Final	Actual	Budget	
REVENUES Taxes Measure B Licenses and permits Fines and penalties Use of money	\$ 360,500 295,000 150,000 -	\$ 360,500 295,000 150,000	\$ 434,476 190,735 138,337 232 4,583	\$ 73,976 (104,265) (11,663) 232 4,583	
Charges for services Intergovernmental Miscellaneous	20,000 107,000 	20,000 107,000 	4,543 107,788 <u>9,393</u>	(15,457) 788 <u>9,393</u>	
Total revenues	932,500	932,500	890,087	(42,413)	
EXPENDITURES General government Public safety Parks & recreation Public ways and facilities Community development	383,500 321,000 3,000 107,000 39,500	383,500 321,000 3,000 107,000 39,500	442,738 260,830 5,279 114,391 9,3339	(59,238) 60,170 (2,279) (7,391) 30,161	
Debt service: Principal Interest	66,000 -	66,000	4,313 999	61,687 (999)	
Capital outlay			22,882	(22,882)	
Total expenditures	920,000	920,000	860,771	59,229	
Excess of revenues over (under) expenditures	12,500	12,500	29,316	16,816	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Proceeds from the issuance of debt	(12,500) 	(12,500) -	(12,500) 	- - -	
Total other financing sources (uses)	(12,500)	(12,500)	(12,500)		
Net change in fund balance	<u>\$</u>	<u>\$ -</u>	<u>\$ 16,816</u>	<u>\$ 16,816</u>	

## CITY OF ISLETON SUPPLEMENTARY INFORMATION SECTION JUNE 30, 2020

### CITY OF ISLETON COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2020

400570	Gas Tax		Local <u>Transportation</u>		Lighting and Landscaping Assessment District		Total	
ASSETS:	_		_		_		_	
Cash and investments Accounts receivable Taxes receivable	\$	2,304	\$	142,711 2,075 -	\$	- -	\$	142,711 2,075 2,304
Due from other funds		23,341		67,770		33,356		124,467
Total assets	\$	25,645	\$	212,556	\$	33,356	\$	271,557
LIABILITIES AND FUND EQUITY Liabilities:								
Accounts payable Deposits payable Due to other funds	\$	- - -	\$	- - <u>-</u>	\$	- - <u>-</u>	\$	- - -
Total liabilities		<u> </u>		<u> </u>				
Fund Balances: Unassigned		<u>25,645</u>		212,556		33,356		271,557
Total fund balances		<u>25,645</u>		212,556		33,356		271,557
Total liabilities and fund balances	<u>\$</u>	<u>25,645</u>	\$	212,556	\$	33,356	\$	271,557

# CITY OF ISLETON COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

			Lighting and Landscaping		
		Local	Assessment		
REVENUES	Gas Tax	Transportation	<u>District</u>	Total	
Taxes Intergovernmental Other revenues	\$ 43,569	5 \$ - - 124,826 <u>- 712</u>	\$ 9,614 - 	\$ 53,179 124,826 712	
Total revenues	43,56	<u>125,538</u>	9,614	178,717	
EXPENDITURES					
Public ways and facilities	13,340	0 34,477	13,800	61,617	
Total expenditures	13,340	0 34,477	13,800	61,617	
Excess of revenues over (under) expenditures	30,22	<u>91,061</u>	(4,186)	117,100	
OTHER FINANCING SOURCES (USES)					
Transfers in Transfers out		 - <u>-</u>			
Total other financing sources (uses)		<u>-</u>	<u>-</u>	<u>-</u>	
Net change in fund balance	30,22	<u>91,061</u>	(4,186)	117,100	
Fund balance (deficit), beginning Prior period adjustment Fund balance (deficit), beginning restated	(4,580	<u>-</u>	69,396 (31,854) 37,542	186,311 (31,854) 154,457	
Fund balance, end of the year	\$ 25,64	<u>\$ 212,556</u>	<u>\$ 33,356</u>	<u>\$ 271,557</u>	

### CITY OF ISLETON ISLETON, CALIFORNIA JUNE 30, 2020

## CITY COUNCIL

	Position	Term Expires
Eric Pene	Mayor	December, 2022
Pamela Bulahan	Vice Mayor	December, 2022
Dean Dockery	Member	December, 2022
Iva Walton	Member	December, 2022
Robert Janovitz	Member	December, 2022

CITY ADMINISTRATOR Charles Bergson

DEPUTY CITY CLERK Yvonne Zepeda

CITY TREASURER Charles Bergson CITY OF ISLETON OTHER REPORTS JUNE 30, 2020



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Fax: (916) 285-7194

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### INDEPENDENT AUDITOR'S REPORT

To the City Council City of Isleton, California

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, the fiduciary funds and the component units of City of Isleton, California ("City"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued my report thereon dated January 12, 2022.

### Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, I do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. I did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that I consider to be a material weakness as item number 20-03.

A significant deficiency in internal control is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that I consider to be significant deficiencies as items number 20-01 through 20-02.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses or significant deficiencies. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Isleton, California's financial statements are free of material misstatement, I performed tests its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and materially effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as item numbers 20-04 through 20-05.

### City of Isleton's Response to Findings

The City of Isleton, California's response to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Don Cole & Company Sacramento, California

January 12, 2022

CITY OF ISLETON
FINDINGS AND RECOMMENDATIONS
FOR THE YEAR ENDED
JUNE 30, 2020

My examination disclosed the following conditions we considered serious enough to bring to your attention:

### 20-01. POLICIES AND PROCEDURES

Finding: It was noted that the City does not have written procedures for performing many of the current financial processes.

Recommendation: It is recommended that the City develop written policies and procedures for all current financial processes.

City response: The City has retained a new consulting finance advisor. This advisor is assisting staff with preparing written policies for all financial processes. These will be in place by 01 January 2021.

#### 20-02. ACCURACY OF FINANCIAL REPORTING

Finding: Shortcomings in the accounting system are demonstrated by the following:

- a) Bank reconciliations are not being performed accurately and on a timely basis:
  - i. The Local Agency Investment Fund (LAIF) accounts in the general fund and redevelopmentlow income fund do not reconcile to the statements.
  - ii. The General fund checking account has two deposits in transit greater than five months old.
- b) Installments payable are not being accounted for correctly:
  - i. Current year expenditures were incorrectly added to installments payable.
  - ii. Payables in excess of the City's agreements with the vendors were improperly recorded in installments payable.
- c) The City's current accounting system is not suitable for the needs of the City.
- d) The General fund accounts receivable contains thirty-five receivables outstanding for more than one year.
- e) The City did not properly record its new enterprise fund capital asset purchases in accordance with accrual accounting when it recorded the purchase as an expense.
- f) The City recorded permit fees prior to the business opening.
- g) The City recorded one grant revenue transaction twice.
- h) Revenues and expenditures were recorded in the wrong fund.
- i) The City misreported its payroll on the Form 941 Employer's Quarterly Federal Tax Returns.
- One employee's accumulated accrued leave was not transferred to the new payroll service.
- k) One employee is accumulated accrued leave at a rate below the City's accrued leave policy.

Recommendation: I recommend the City purchase an accounting system suitable for a multi-fund entity. I further recommend that activity in the LAIF accounts be recorded accurately and on a timely basis. Further I recommend that installment payable activity be properly recorded in conformity with the vendor agreements. I further recommend that capital asset additions to the Sewer fund be recorded in accordance with accrual accounting. I recommend a greater degree of oversight of the accounting function to assure that revenues, expenditures/expenses and liabilities are recorded properly.

City response: During this time frame, Fiscal Year 2018-19 and the couple years leading up to this fiscal year, City accounting was handled by five different personnel and including a private consulting public accountant. Beginning in 2020, the City retained a governmental accountant to oversee the finance function. This accountant has addressed all matters contained in this section and establish financial practices and procedures. The finding in 20-02 are presently being address and corrected. It is expected that this item will be completed by 01 January 2021.

#### 20-03. ACCESS TO THE ACCOUNTING SYSTEM

Finding: Shortcomings in the internal control over access to the accounting system is demonstrated by the following:

- a) The City Manager has access to the accounting system.
- b) The Sewer receivables/billing clerk has access to the accounting system.

Recommendation: I recommend the City limit access to its accounting system to authorized personnel only. A sound internal control structure would restrict the City Manager's and receivable/billing clerk's access to the accounting system.

City response: A) The City Manager access to accounting is for information only. B) The Sewer receivables/billing clerk has been removed from access to the accounting system. C) In December 2018 the City Manager discovered that the receivables/billing clerk and the public works director were writing City checks. The City Manager removed this authority from both in early January 2018 and restricted check writing to the City Manager, City Treasurer and one member of City Council.

### 20-04. MEASURE B COMPLIANCE

Finding: Section 12 Expenditure Plan, item C. of Measure B states "the Council shall appoint a committee consisting of no fewer than five individuals to review and report on the receipt of revenue and expenditure of funds from the tax authorized by this ordinance." As of June 30, 2020, no committee has been appointed.

Recommendation: I recommend the Council appoint a committee as required by Section 12 item C.

City response: After the passage of Measure B, the City solicited oversight committee members for Measure B funds for over two years and did not get applicants to empanel a committee. The City was able to empanel and activate the oversight committee in August 2020. This committee has met three times since forming.

### 20-05. USDA SEWER PROJECT EXPENDITURES

Finding: It was noted by the preceding auditors that amounts claimed for reimbursement on the USDA sewer project were not reconciled to fund 412 of the primary accounting records of the City. It was further noted in testing of disbursements for this project that \$85,703 was paid to the City General fund to reimburse for the previous year's expenses, however, no support or documentation was provided to substantiate that amount.

Recommendation: It is recommended that all grant accounting be reconciled to the primary accounting records of the City and that all amounts charged to this project be properly supported. In addition, I recommend that unless proper documentation is provided for the \$85,703 transferred to the General fund, the amount be returned to the USDA sewer project fund.

City response: The City Manager has requested the records from the USDA to establish the proper expenditure of these funds. This request was made in 2020. The USDA representative advised in 2020 that should they not be able to access and provide the records, they will recommend that the City consider this expenditure paid and removed from City records. There has been multiple USDA representatives servicing Isleton over the past couple of years. Staff will continuing to pursue this inquiry to recertification.

# CITY OF ISLETON STATUS OF PRIOR FINDINGS AND RECOMMENDATIONS JUNE 30, 2020

#### 19-01. BUDGET

Finding: In reviewing actual expenditures versus the budgeted expenditures of the General Fund it was noted that there are significant disparities between the actual amounts and the budget amounts. Revenues in the current year were 10.1% higher than budgeted and expenditures were 8.8% higher than budgeted. Good fiscal management requires the continued monitoring of actual expenditures versus budgeted amounts to better anticipate changing circumstances and make timely necessary adjustments to the budget and spending plans.

Recommendation: I recommended that a procedure be implemented wherein there is a periodic review of actual performance and budgeted performance. This will allow for needed adjustments to the budget and spending plan and provided improved control over city finances.

Status: Implemented.

#### 19-02. POLICIES AND PROCEDURES

Finding: It was noted that the City does not have written procedures for performing many of the current financial processes.

Recommendation: It is recommended that the City develop written policies and procedures for all current financial processes.

Status: Repeat in the current year.

### 19-03. ACCURACY OF FINANCIAL REPORTING

Finding: Shortcomings in the accounting system are demonstrated by the following:

- a) Bank reconciliations are not being performed accurately and on a timely basis:
  - i. The City has a bank account that does not reconcile to the general ledger amount immaterial.
  - The LAIF accounts in the general fund and redevelopment-low income fund do not reconcile to the statements.
  - iii. Money received subsequent to year end are being record as current year cash.
- b) The general fund accounts receivable trial balance and aging included a customer balance of unknown origin labelled "Isleton Audit" in the amount of \$7,438.44.
- c) Accruals are not accounted for correctly:
  - i. Current year property taxes received subsequent to the fiscal year end were recorded as revenue but the receivable was recorded as cash.
  - ii. The City's current year reversal of prior year accruals were improperly recorded.
  - iii. The City didn't record all of its sales tax, Measure B sales tax and Measure C sales tax.
- d) Installments payable are not being accounted for correctly:
  - i. Certain installment payable payments made were incorrectly recorded as a current year expenditure.
  - ii. Current year expenditures were incorrectly added to installments payable.
  - iii. Payables in excess of the City's agreements with the vendors were improperly recorded in installments payable.

### 19-03. ACCURACY OF FINANCIAL REPORTING (continued)

- e) The City is not accounting for its policing activity properly:
  - i. The City recorded its Citizens' Option for Public Safety grant revenue and its Prop 172 Allocation revenue in the improper fund.
  - ii. The City did not record all its current year's Sacramento County Sheriff's Department expenditures.
  - iii. The expenditures recorded were in the improper fund.
- f) Certain Measure B sales taxes were not recorded in the proper account.
- g) The City's current accounting system is not suitable for the needs of the City.
- h) The City recorded its 2019/20 Recycling Grant in the current year.
- i) The City did not properly record its new governmental fund truck lease in accordance with modified accrual accounting:
  - i. The City recorded the lease as a liability in the General Fund.
  - ii. The City recorded the truck as an asset in the General Fund.
  - iii. The first payment of the lease was recorded as a reduction of an asset and a miscellaneous expense.
- j) The City did not properly record its new enterprise fund sewer pump purchases in accordance with accrual accounting when it recorded the purchase as an expense.
- k) The collection of tax roll receivables subsequent to year-end was recorded as revenue and cash.
- The City recorded an asset (accounts receivable) and a liability (deferred revenue) for an event that hadn't happened.
- m) The City recorded revenue and a receivable for an event that hadn't happened.
- n) The City eliminated a Local Agency Investment Fund account that still exists.

Recommendation: I recommend the City purchase an accounting system suitable for a multi-fund entity. I further recommend that bank reconciliations are performed accurately and on a timely basis. Further I recommend the level of supervision for the accounting and financial reporting functions for the City be evaluated to determine that personnel in these positions possess adequate knowledge and understanding of governmental financial reporting.

Status:	a) i: a) ii: b): c) i: c) ii: c) ii: d) i: d) ii: d) iii:	resolved repeat in the current year resolved resolved resolved resolved resolved resolved resolved repeat in the current year repeat in the current year	e) i: e) ii: e) iii: f): g): h): i) i: i) ii: j):	resolved resolved resolved resolved repeat in the current year resolved resolved resolved resolved resolved resolved repeat in the current year	k): l): m): n):	resolved resolved resolved
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### 19-04. ACCESS TO THE ACCOUNTING SYSTEM

Finding: Shortcomings in the internal control over access to the accounting system is demonstrated by the following:

- a) The City Manager has access to the accounting system.
- b) The Sewer receivables/billing clerk has access to the accounting system.
- c) The City Manager has asked the receivable/billing clerk to write checks.

Recommendation: I recommend the City limit access to its accounting system to authorized personnel only. A sound internal control structure would restrict the City Manager's and receivable/billing clerk's access to the accounting system.

Status: a) repeat in the current year

- b) repeat in the current year
- c) resolved

### 19-05. MEASURE B COMPLIANCE

Finding: Section 12 Expenditure Plan, item C. of Measure B states "the Council shall appoint a committee consisting of no fewer than five individuals to review and report on the receipt of revenue and expenditure of funds from the tax authorized by this ordinance." As of June 30, 2020, no committee has been appointed.

Recommendation: I recommend the Council appoint a committee as required by Section 12 item C.

Status: Repeat in the current year.

### 19-06. USDA SEWER PROJECT EXPENDITURES

Finding: It was noted by the preceding auditors that amounts claimed for reimbursement on the USDA sewer project were not reconciled to fund 412 of the primary accounting records of the City. It was further noted in testing of disbursements for this project that \$85,703 was paid to the City General fund to reimburse for the previous year's expenses, however, no support or documentation was provided to substantiate that amount.

Recommendation: It is recommended that all grant accounting be reconciled to the primary accounting records of the City and that all amounts charged to this project be properly supported. In addition, I recommend that unless proper documentation is provided for the \$85,703 transferred to the General fund, the amount be returned to the USDA sewer project fund.

Status: Repeat in the current year.