#### **APPENDIX "A"**

# Initial Study for an Environmental Impact Report

## GENERAL PLAN UPDATE, SPHERE OF INFLUENCE BOUNDARY CHANGES, PRE-ZONING AND ANNEXATION

Prepared for the City of Isleton and the Sacramento County Local Agency Formation Commission

by
RMM Environmental Planning/Grunwald & Associates
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## SECTION J - REPORT PREPARATION ORGANIZATIONS AND PERSONS CONSULTED

#### REPORT PREPARATION

This report was prepared by Robert E. Grunwald of Grunwald & Associates, City & Environmental Planning Consultants, 350 Rivergate Way, Sacramento, CA 95831; Telephone: (916) 429-6734 He has been assisted on matters concerning transportation and traffic, air quality, biological resources, infrastructure, and fiscal analysis by the Crane Transportation Group, Dr. Richard Pollack (Air Quality Analyst), Sycamore Environmental Consultants, Moldenhauer Engineering Company and John Cone, (Urban Economics and Planning Systems), respectively.

#### ORGANIZATIONS AND PERSONS CONSULTED

#### City of Isleton & Isleton School Districts

Linda Gonzalez City Clerk
Steve Sinnock, City Engineer
Brenda Galupski Principal
Isleton Elementary School

Carl Hendren, Building Official Libbie Trimmer, Finance Director

#### Brannan/Andrus Levee District

Gil Labrie, Manager

#### County and Regional Agencies

John O'Farrell, Executive Officer, LAFCO (and staff)
Tom Hutchinson (and staff), Sacramento County Community Development Director
Sacramento Housing and Redevelopment Agency
Sacramento Area Council of Governments (SACOG)

#### State of California

CalTrans, District 10 (prior to shift of jurisdiction to District 3) and District 3.

Governor's Office of Planning & Research

Department of Fish and Game

Department of Water Resources

Department of Conservation

Department of Boating and Waterways

Department of Finance, Population Division -

State Lands Commission

Regional Water Quality Control Board, Central Valley Region

#### Federal Government

U.S. Army Corps of Engineers U.S. Fish and Wildlife Service

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### City of Isleton Environmental Checklist Form

Project Title: General Plan Update, Sphere of Influence Boundary Change, Pre-Zoning and

Annexation

Lead Agency Name and Address: City of Isleton, City Hall, P.O. Box 716, Isleton. CA 95641

**Agency Contact:** 

Robert E. Grunwald, Planning Consultant

Rose Marie Moore, Planning Consultant

Linda Gonzalez, City Clerk

Phone: (916) 429-6734

Phone: (916) 372-9496 Phone: (916) 777-7770

#### **Project Description and Location:**

The General Plan/Pre-Zoning/Annexation portion of the project involves adding an as yet undetermined amount of acreage for urban expansion, involving residential, commercial, open space/recreation, school, and other uses required for the additional population that may emerge. At this time, three growth alternatives are envisioned: 1) urban infill and expansion on undeveloped lands within the existing City limits; 2) the expansion envisioned under Scenario #1 along with approximately 150-200 acres of additional urban expansion south of the existing City limits; and 3) the expansion envisioned under Scenarios #'s 1 and 2, along with more than 200 acres of additional urban expansion south of the existing City limits.

Because of the uncertainties associated with Alternatives # 2 and #3, the City is considering the designation of areas for urban expansion as "Urban Reserve", with specific criteria and policies to be met before the City would consider approving any applications for development. Such criteria would include but not be limited to requirements for the preparation of a Specific Plan, supported by market analysis, fiscal impact analysis, environmental impact evaluation and a development agreement satisfactory to the City of Isleton. Urban Reserve status would not of itself constitute an entitlement for development.

The Sphere of Influence (SOI) boundary change proposals will match the growth alternatives discussed above. They will also include such additional land area as the City and Sacramento County LAFCO may deem appropriate as being within an area of legitimate City interest in what may develop under County jurisdiction in the future. The potential outer limits of the new SOI is shown on Figure 1, and encompasses about 2,700 acres. It should be understood by all parties having an interest in this project that the SOI shown is not necessarily intended for future urbanization. Such determination will be made only after careful analysis of the feasibility of various levels of urban growth for Isleton. It is anticipated that the SOI will encompass sufficient acreage beyond that required for future urbanization in order to protect the City's very long-range interests in what happens on surrounding lands, including the protection of water resources, agricultural lands, and biological resources. The City intends at this time that the eventual SOI boundaries selected will allow the City to exen appropriate influence over development within this predominantly agricultural area in response to proposals for development that may be filed with the County of Sacramento over a long-range period of time.

#### Project Sponsor: [name, address & phone]:

The project sponsor is the City of Isleton located at City Hall, 210 Jackson Blvd., Isleton, 95641, Phone: (916) 777-7770.

#### General Plan Designation and Zoning:

All of the land outside of the current City limits within the areas covered by growth scenarios #1 and #2 are designated Agriculture by the Sacramento County General Plan and mostly AG-80(F) by the County Zoning Ordinance.

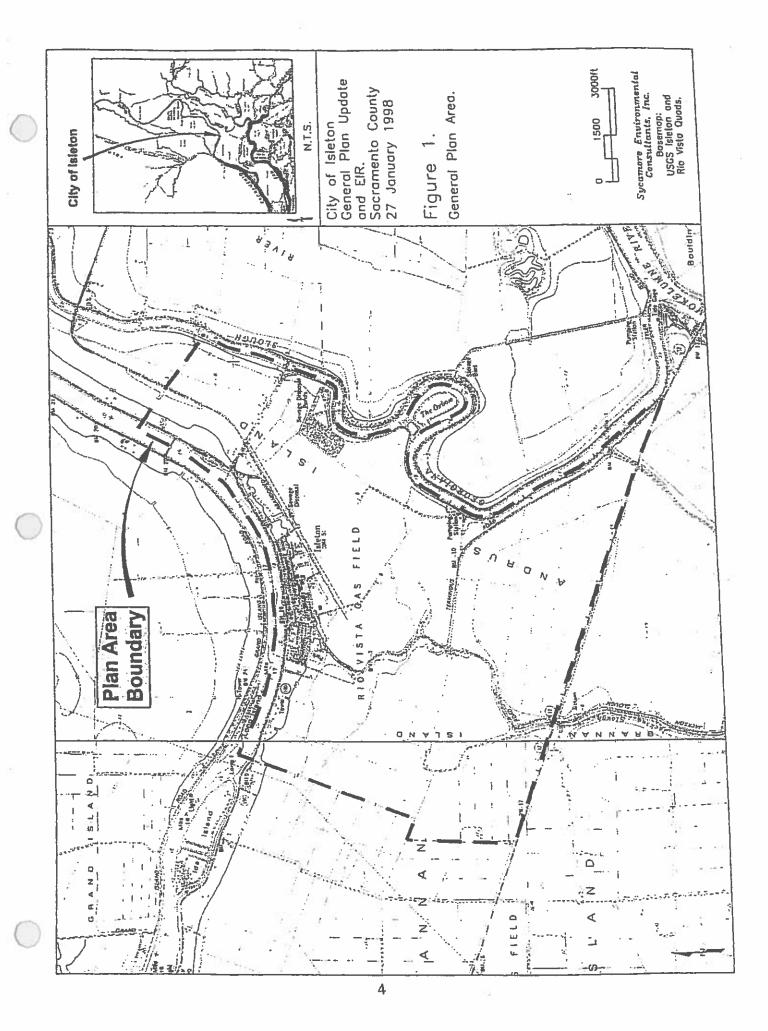
#### Other Agencies whose approval is required (and permits needed):

Agencies having various levels of authority in approving the project are shown on Table 1 (attached)

#### **Environmental Factors Potentially Affected:**

The environmental factors checked below would potentially be affected by this project. As indicated by the Checklist and Explanation provided on the following pages, all of the anticipated impacts are expected to qualify the project for an Environmental Impact Report (EIR).

🔼 Land Use & Planning	☑ Transportation/Traffic	X	Public Services
Population & Housing	☑ Biological Resources	3	Utilities & Services
☑ Geophysical	☐ Energy & Mineral Resources	囟	Aesthetics
Waler	☑ Hazards		Cultural Resources
Air Quality	Noise	<b>√</b> 2	Recreation
	Mandatory Findings of Significance		a 8



On the basis of this initial evalu	nation:		
I find that the proposed project ENVIRONMENTAL IMPACT	MAY have a significant eff REPORT is required	ect on the environment, and an	. 🏻
Signature		Linda Gonzalez, City Clerk Print Name	
<u>City of Isleton</u> For		Date	

Determination:

## TABLE 1 REQUIRED APPROVALS

AGENCY	APPROVAL	TIMING
Local Agencies		
Isleton Planning Commission	Recommend new General Plan, zoning ord. And pre-zoning; approve development applications	At conclusion of General Plan update program
isleton City Council	Certify General Plan EIR, and findings; adopt General Plan and zoning ordinance; approve development applications	At conclusion of General Plan update program
Local reclamation district(s)	Approve proposals for levee construction & reconstruction; later approval of engineering plans	Prior to General Plan adoption  When engr. plans are prepared
Isleton City Engr.	Engr. & construction plans specs for development permits	
SacV Unif. Air Poll. Cont. Dist.	Authority to construct	Building pennit stage
Sacramento County LAFCO	Sphere of Influence; annexations	After general plan/pre-zone adopt.
Sacramento Co. Public Wks & Community Develop,	Miscellaneous permits for facilities that may be located outside City	Building permit stage
State Agencles:		
Reclamation Board	Encroachment permit for work on or adjacent to levees	Building permit stage
Regional Water Quality Control Board, Central Valley Region	NPDES permit; waste discharge requirements; permit for land disposal and storage of effluent	Building permit stage
State Lands Commission	Lease for use of state lands	Building permit stage
Department of Fish & Game	Streambed alteration permit; agreement on Habitat Management Plan	Prior to building permit
Department of Transportation	Approve State Rt. 160 relocation; Encroachment permits	Prior to General Plan adoption Building permit stage
Depart. of Water Resources	Permit for wastewater disposal	Prior to treatment plant expansion
Federal Agencies		
U.S. Army Corps of Engrs.	Section 404 permit; Section 10 permit	Prior to working in Sacramento River or Georgiana Slough
Federal Emergency Manage- ment Agency (FEMA)	Removal of flood hazard designation on low-lying lands\	At conclusion of levee works
Fish & Wildlife Service	Incidental take permit/habitat management plan approval	Prior to building permit stage
U.S. Coast Guard	Permit for navigational constraints	Prior to any modifications

#### Responsible Agencies:

Under the California Environmental Quality Act, a Responsible Agency is a public agency other than a Lead Agency that has discretionary approval of the project. Prior to acting on or approving a project, a Responsible Agency must consider the Lead Agency EIR. The Notice of Preparation (NOP) and the Draft and Final EIRs are reviewed by all Responsible Agencies, which may include all of the following agencies:

#### Local Agencies and Special Districts

Sacramento County LAFCO
Sacramento County Public Works Department
Sacramento County Planning Department
Sacramento Valley Unified Air Pollution Control District

#### State Agencies

Department of Transportation, Caltrans District 6, Sacramento Regional Water Quality Control Board, Central Valley Region

#### CHECKLIST OF ENVIRONMENTAL FACTORS

A checklist follows listing all environmental factors that may have significance for inclusion in a project EIR.

#### **Evaluation of Environmental Impacts:**

- 1. A brief explanation is provided for all answers except "no impact" answers that are adequately supported by the information sources cited in the parentheses following each question. The "no impact" answer is supported adequately either because referenced sources show that the impact simply does not apply in this case, or because "No impact" answers are explained adequately following the Checklist.
- 2. All answers take account of the whole action involved, including off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- Where one or more "potentially significant impacts" are checked, discussion in an EIR is required.
- 4. The last three categories of "potentially significant unless mitigated", "less than significant" and "no impact" are discussed as appropriate in the Explanation that follows the Checklist. For "potentially significant impacts" that can be mitigated, they are placed in the "potentially significant unless mitigated" category. Mitigation measures may be briefly described in the Explanation to indicate how "potentially significant impacts" are reduced to "less than significant" impacts. [Note: where appropriate, mitigation measures from Section XVII of the Checklist pertaining to "Earlier Analyses" may be cross-referenced. If there is no cross-referencing, it is because other environmental documents have not been cited in support of any conclusion of the Checklist.] If answers fall into one or more of the last three categories, a finding for a Negative Declaration is indicated.
- Earlier analyses (Section XVII) are referenced where, pursuant to CEQA, an effect has been analyzed adequately in an earlier EIR or Negative Declaration.
- References to information sources are provided for Checklist questions where appropriate. If included, this
  source list can be found after the Checklist. Other sources used or individuals contacted may also be cited
  in the "Explanation" which follows the Checklist.

	EIR	37	NEGATIVE DECLARATION			4
	Potentia Significa Impect	mi S ປ	otentially ignificant inless litigaled	Less Than Significant	No Impa	ect
L LAND USE AND PLANNING Would the proposal:						
a. Conflid with General Plan or zoning? [source #s ]	0		۵	٥	Ŋ	
b. Conflict with applicable environmental plans and policies adopted by agencies having jurisdiction? [source #s ]	0			ם	⊠	
c. Affect agricultural resources or operations? [source #s ]	12			۵		
d. Disrupt or divide physical arrangement of an established community, including low-income or minority? [source #s ]	٥		0	o o	E	
II. POPULATION AND HOUSING Would the proposal:						
a. Cumulatively exceed official regional or local population projections? [source #s ]	Œ					ם
b. Induce substantial growth through projects in an undeveloped area or extension of major infrastructure? [source #s ]	(X		a	۵	٦ [	ב
c. Displace existing housing, especially affordable? [#s ]		1	, <b>D</b>	۵	)	EI.
III. GEOPHYSICAL Would the proposal result in or expose peo	ople to pol	enlial im	pads involvir	ng:		
a. Seismicity: fault rupture? [source #s		<u>.</u>	Ø	۵		
b. Seismicity: ground shaking or liquefaction? [source #s	י ו	נ	<u> 2</u>	٥		
c. Seismicity: seiche or Isunami? [source #s	3 [	ב	۵	ם ا		23-
d. Landslides or mudslides? [source #s	3 (	כ	©	٥		2
Erosion, changes in lopo. or unstable soil conditions from excavation, grading or fill?     [source #s]	] [	<u> </u>	<b>2</b> 3	۵	,	ם
Subsidence of the land?     Isource #s	3 1	<b>X</b>	٥	= <b>-</b>		ם
g. Expansive soils? [source #s	3 (	ם [	M			0
h. Unique geologic or physical features? [source #s	]	3	٥	٥		Ø
IV. WATER Would the proposal result in:			ă.		4	
Changes in absorption rates, drainage patterns or the rate and amount of surface water runoff?  [source #s	1	Ø		<u> </u>		۵
b. Exposure of people or property to water related hazards such as Flooding?  [source #s]	]	Ø		۵		۵
c. Discharge into or other alterations of surface water quality? [	3		M	. 0		0
d. Changes in the amount of surface water in any water body?  [source #s	3		۵	7		۵

e. Changes in currents or the course or direction of water movements? [source #s ]			٥			图	
f. Change in the quantity of groundwater, either through direct additions or withdrawals, or by intercepting an aquifer? [#s ]				Œ		۵	
g. Altered direction or rate of groundwater flow? [source #s ]		0		K	1	٥	
h. Impacts to groundwater quality? [source #s ]				12	4	0	
V. AIR QUALITY Would the proposal:							
Violate any air quality standard or contribute to an existing or projected air quality violation? [source #s]	1	Ø	۵	Ţ			
b. Expose sensitive receptors to pollutants? [source #s	1			Ţ	2		
c. After all movement, moisture, or temperature, or cause any change in climate? [source #s	1	۵	۵	1		Ø	
**		EIR	NEG	ATIVE I	DECLAR	ATION	
		Polentially Significant Impact	Potentially Significant Unless Miligated		s Than nificant	Nolm	pacl
VI. TRANSPORTATION/CIRCULATION/.TRAFFIC Would the	ргор	ni Iluser Inzo					
a. Increased vehicle trips or traffic congestion? [source #s	1	<b>B</b>				t	
b. Hazards to safety from design features? [source #s	]	۵	N/A			'	
c. Inadequate emergency access or to nearby uses? [#s	)				2		
d. Insufficient parking capacity on- or off-site? [source #s	3				図		
e. Hazards or barriers for pedestrians or bicyclists? [source #s	1	۵	0	335 F	Ø		
Conflicts with adopted policies supporting alternative transportation?  [source #s]	3	۵		85	M		0
g. Rail, waterborne or air traffic? [source #s	}	B	۵		0		
VII. BIOLOGICAL RESOURCES Would the proposal result in	n imp	acis lo:					
Endangered, threatened or rare species or their habitats, including but not limited to plants, fish, insects, animals and birds?  [source #s]	)	Ø	۵		۵		<u> </u>
b. Locally designated species (e.g., heritage trees) [source #s	1	۵	٥		۵		N
c. Locally designated natural communities (e.g., oak forest) [#s	}		۵		۵		Ø
d. Welland habitat (e.g., marsh, riparian, vernal) [source #s	3		M		۵		۵
e. Wildfile dispersal or migration corridors? [#s	]						図
VIII. ENERGY AND MINERAL RESOURCES WOULD TH	IE P	ROPOSAL:				10	
a. Conflict with adopted energy conservation plans? [#s			i				团_

b. Use non-renewable resources in a wasteful and inefficient manner? [source #s	,	ם		۵	凶
IX. HAZARDS Would the proposal involve:					
A risk of accidental explosion or release of hazardous substances (e.g., oil, pesticides, chemicals, radiation)? [#s	1		<b>Q</b> 8		仫
b. Interference with emergency response/evacuation plan? [#s	1	ם	123		۵
c. Creation of any health hazard or potential? [resource #s	1	۵	۵	a	图
d. Exposure of people to existing health hazards? [resource #s	1	۵	ם .		ঘ
e. Increased wildland lire hazard? [resource #s	1				<b>[2</b> ]:
-		EIR	NEGA	TIVE DECLAR	ATION
		Potentially Significant Impact	Polentially Significant Unless Mitigated	Less Than Significant	No Impact
X. NOISE Would the proposal result in:					
E. Increases in existing noise levels? [source #s]	3	۵	n 🖸	<b>M</b>	
b. Exposure of people to severe noise levels? [source #s ]		0		12	
XI. PUBLIC SERVICES Would the proposal allect or cause n	need (	niwollol edt ro	g new or altere	d government s	services:
a. Fire protection or police protection? [#s	]	۵	凶	٥	
b. Schools? [#s	}	a	B		
c. Maintenance of public facilities, incl. roads? [#s	1	0	Ø	٥	0
d. Other governmental services? [#s	]		回	۵	
XIL UTILITIES AND SERVICE SYSTEMS Would the propose	al cau	se need for th	e lollowing nev	or altered sys	lems:
a. Power or natural gas? [#s	]			N	
b. Communications systems? [#s	1			图	
c. Local or regional water treatment/distribution facilities?[#s	1			[2]	
d. Sewer or septic systems? [#s	]		2	٥	0
e. Stormwater drainage? Solid waste disposal? [#s	]	G	Ø	Q	۵
XIII. AESTHETICS Would the proposal:					
a. Affect a scenic vista or scenic highway? [#s	]		2	٥	٥
b. Have a demonstrable negative aesthetic effect? [source #s	u J	٥	۵		⅓.
c. Create adverse conditions of light or glare? [#s	]	۵		۵	۵
XIV. CULTURAL RESOURCES Would like proposal:					

Disturb paleantological resources? [#s ]				<u>)29</u>	
h. Disturb archaeological resources? #x 1	0			<b>5</b> 3	ı
c. Affect historical resources? [#s ]			⊠,		
d. Have potential to cause a physical change that would affect unique ethnic cultural values? [#s ]	٥		۵	[2]	
e. Restrict existing religious or sacred uses? [#s ]		0	0_	X)	
XV. RECREATION Would the proposal:					
a. Increase demand for recreation facilities or affect existing recreation opportunities?	۵		<b>=</b>	0	
	EIR	NEGATIVE DECLARATION			
XVI. MANDATORY FINDINGS OF SIGNIFICANCE		t-		<del>i</del>	4
a. Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to fall below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or pre-history?	₽				
b. Does the project have the potential to achieve short-term, to the disadvantage of long-term, environmental goals	Ö		0		
c. Does the project have impacts that are individually limited but cumulatively considerable? ["Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past, current and probable future projects.]	図		° 0		
d. Does the project have environmental effects which will cause substantial adverse effects on people, either directly or		0		Ø	

#### **EXPLANATION OF ENVIRONMENTAL FACTORS**

#### I. Land Use

Development opportunity east, west and south of the City limits is constrained by the existing SOI boundary which is coterminous with the City limit line. Residential and commercial expansion has occurred or soon will occur out to this line. As noted in the project description, safeguards are to be provided that will assure City control over areas designated "Urban Reserve", including requirements for specific plans, market analysis, fiscal analysis, environmental analysis and a development agreement with the City.

Impacts on agricultural land require assessment in a Project EIR since they are not covered by the General Plan EIR of 1979 or the Redevelopment Plan EIR of 1983.